

11/12/81

MINUTES OF C.R.M.P. LOCAL #1  
Humboldt County Library, Winnemucca, NV.  
November 12, 1981

Meeting called to order at 9:45 a.m. by Chairperson Ugalde. Each person introduced themselves. Copy of signature sheets are attached to the original minutes.

Minutes -

Motion by Hill to accept the minutes without reading as copies had been sent to members with correction page 3 to be PRIA not prior. Riley seconded and motion carried.

Letter sent to Senator Laxalt was read by Chairperson concerning wildhorses. She was in contact with the Senators' office and they expressed concern about the publicity regarding the adoption fee changes.

H. Reilly reported on meetings held concerning the Wildhorses. One in October, in Denver, Colorado and second on November 2, in Reno with Mr. Buford. He is trying to get the wildhorse program to pay for itself and would like to see the 1971 law amended to have excess unadoptable horses sold for slaughter with funds returning to the area where horses were gathered with use designated. Proposed amendment was read by Reilly to group. Other suggestions would be to increase the penalty for illegal gathering from present misdemeanor to felony, \$10,000, and change of gathering responsibility on military installation to BLM rather than Defense Dept. Other discussion at their meeting: \$25.00 adoption application, non refundable fee and a \$145.00 maximum fee, (Sierra Club members at the meeting suggested a flexible fee) implementation and classification fees, direct gathering fee versus administrative fee in determining adoption fee, installing tax on horse equipment earmarked for wild horses and burro program, that not over 1/3 of wild horses and burrows be gathered until study by National Academy of Science study is completed. Discussion on improving adoption procedure, reinstating Wild Horse Committee to assist BLM and suggest a review of recommendations before final decisions are made with adequate public review in the decision. An ad-hoc committee has been formed in which she is a member to come up with a recommendation, otherwise, some Senator may come up with his own. (There currently is a 90 day moratorium on the new adoption fee.)

Reilly's great concern is funding which might stop the present gatherings and losing the BLM gathering crews. Present gathering crews are hired with variable results. Discussion and questions followed concerning auction and slaughter of excess unadoptable animals: follow up of adopted horses by 15 PMB, trespass fee determination, managing of wild horses by private firms, transfer and disposition of gathered animals to wild horse groups.

MOTION by Tina Nappe: Local #1 Wildhorse Sub-committee be reactivated to work on a plan for this district. Seconded by Piquet, motion carried.

Members on committee are: Chairman Buster Duffurena, Larry Hill, Gary Thrasher, Helen Reilly, Dawn Lappin, Paul Jancar, Sammie Ugalde, Frosty Tipton, Joe Thackaberry, and Tina Nappe. (Previous names mentioned may not be complete.) Long discussion concerning gathering of wild horses by crews.

Lovelock C.R.M.P. meeting report by Chairperson Ugalde: Group went down to the meeting, they elected officers and decided areas to start on. Reilly said the meeting scheduled was postponed because the plan wasn't ready.

Correspondence read by chairperson:

1. Letter from Soil Conservation Society of America, Awards Committee Chairman Edward Peterson - that Local #1 is to receive the Senior Conservation Award (a plaque)

at the Award Banquet, November 3 in Reno. Ugalde said she was unable to attend, contacted Helen Reilly who also could not. Terry Berogan, SCS, then said he had the award and presented the plaque to Chairperson Ugalde. Response to be sent to the Society by the secretary.

2. Letter from Tina Nappe to the Lovelock C.R.M.P. group concerning attendance and participation because of time and expense restriction was read.

BLM Selective Management Category-Dave Grigg explained new rangeland policy covered at last meeting. Handed out criteria sheet (MIC) and very generally reviewed what was covered. Then asked for comments from the group. Thrasher asked if this group should recommend which category a proposed allotment belongs when it is submitted. Griggs replied this would be a good way to go except that the time frame is short for BLM to identify allotments as to category.

Molini, asked if BLM has determined the process by which the categorizing will be accomplished. Recognizing that criteria is important, we are talking about time frame, when the policy act is still a proposed act not yet officially adopted. Asked if Bureau has a proposed plan for making the determination, Griggs stated that they were asked to go to the public and give them criteria. They have now asked for suggestions as to additional criteria and by the first week in December to send this into the state office for review then into the Washington Office. Thrasher said the problem with people looking at criteria is that it does look alright now but no one knows how it will effect him. There is a prepared list even though Local #1 at one time objected to having a list, that public reaction would be quick if they knew their placing on the list. Also C.R.M.P. input would be quick on allotments reviewed. This may be the starting place for reviewing. Ugalde asked if the Bureau when working on this is going allotment by allotment or area, example: Paradise Valley, Kings River etc. Griggs reply, "It has to be allotment by allotment." Duffurena suggested that because of unshureness even within the Bureau that (small) meetings be held in committees to explain what policy is so that ranchers can understand this better. Tipton expressed concern with categorization as maybe made by Bureau personnel and reverting back to situation of custodial care. Griggs stated that this was wrong interpretation. Further discussion concerning definition of each category and varied interpretation. Shield stated that it is complicated, not easily explained that the Bureau will set the categorizing of allotment and not burden the group with that but need help in doing this as well as they can. Emphasized the reason for doing this, to channel the funding and time spent. He would like to see a sub-committee that Bureau could work with. The Sub-Committee appointed as follows: Larry Hill, Buster Duffurena, Frosty Tipton, Gene Weller, Bill Foree, Terry Berogan, Joe Thackaberry and Sammie Ugalde.

Meeting: Wednesday, November 18, 1981, BLM Office, 7:00 p.m. Open to others interested not only committee members. Thrasher asked weight of listed criteria. Response by Shields and Griggs that it has to be by allotment since there may be overriding factors affecting the criteria. Dick Wheeler stated that local office is sending a letter to state office defining criteria. Example deer winter range, water shed condition, allotments conditions, etc. with later meeting to clear up questions. Weller asked if copy of letter could be available at meeting. Shield questioned if letter would be ready but that copies would be mailed to sub-committee

Monitoring Schedule-Dave Griggs - At this point don't have a schedule for each allotment but will be developing a monitoring schedule as C.R.M.P. plans come in. Hopefully for fiscal year "83" if funding is available will have program for all I and M category allotments but probably not the C category.

Back billing and funding- Griggs - Came up at last meeting when discussing actual use data, getting accurate data and tying it in with monitoring program that Thackaberry felt after the fact billing may be a way to do this. Because of the problems encountered previously Nevada policy now is before the fact billing. Shield added the flexibility of billing for excess use and crediting for under use and feels that present system flexibility is doing the job.

UC-Law Suit Report-Thrasher- NFC and BLM attorneys have worked on it so that they now have what he feels is a reasonable way of handling the situation so that could go ahead with an outright suit dismissal from NFCs' standpoint. However not certain that BLMs' solicitor will fully approve. What it amounts to is dismiss the suit, and in suit dismissal it states the C.R.M.P. plan will be plan used to manage the allotment under a cooperative agreement which will be signed exactly like the cooperative agreement used in range improvements. Amounts to a contractual document like one when doing a spring development, obligating them to so much and you so much. This would do a great deal to show that a C.R.M.P. plan can fit into a cooperative agreement and be signed as a contractual document. What needs to be worked out in the authority of the BLM person signing cooperative contractual agreement for the BLM.

Knappe - questioned how C.R.M.P. could follow up on implementation of allotment plan approved. Thrasher response that only thing C.R.M.P. committee can do as authority is make recommendation to BLM how allotment should be managed, bases for recognition is the strength of groups knowledge represented by interests of membership. They (BLM) would have to listen to us even more that their own people. The strength is in cooperative agreement behind the decision thus protecting individual interest input. There is no way of enforcement, unless there is a contractual agreement to follow the allotment management plan. If BLM doesn't accept the conditions of the law suit, then will have to start all over again.

Molini Wildlife service asked how contractual agreement would affect the other agencies commitment in allotment plans. Thrasher answered the contract was between permittee and BLM. That if conditions were hinged upon completion of commitment of other agencies, than one or other of contract signers would have to resolve the condition. Concern by Molini was in fulfilling the signature sheet statement in which the C.R.M.P. committee members representatives signed an acknowledgment of participation in the plan development, concurring with the decisions and to act implementation to the best of our ability. Much discussion concerning the legal binding nature of UCs' contract and the effect upon the C.R.M.P. allotment plans.

Nappe expressed concern that the credibility of the C.R.M.P. developed plans hinges on how they are implemented and the review process follow up of the plans each year.

Little Owyhee Plan review by Thrasher - Copies of plan handed out. Briefly went over allotment resources, pages listing problems, concerns and objectives remain the same. Individual objective sheets were then reviewed page for page. Discussed at great length, 250 viable wild horse herd management covering both Little Owyhee and BullHead allotments. Separation would be impractical so both plans would be the same. More gates and times allowed to remain open to allow free-roaming access by wild horses. Much of management was developed with the Wild Horse Committee.



Shield Expressed concern about realistically implementing wild horse recommendation in plan because of funding for this kind of management probably would not be available. After much discussion, Thackaberry suggested leaving recommendation concerning funding to implement as listed with annual review, action could be taken, after determining reason for not accomplishing scheduled items. Shields commented he would still like a preface statement to include availability of funding.

Discussion centered upon concern to implement the wild horse management plan and where and how to get the funds. Consensus of opinion appeared to favor keeping the management plan even though it is a new approach.

Knapp suggested requesting BLM discretionary funds for special project. Something above the regular funding for wild horse management.

As a result of the discussion the consensus appeared to be that the wild horse sub-committee should prepare a letter to Nevada Congressional Delegation and Dept. of Interior, stating the management plan developed with agreement by various interested groups. The concern of having larger percentage of wild horses with out proportionate share of funds allocated, and the need for sufficient funds to implement the plan. Millazzo suggested retaining the C.R.M.P. concept of local problem solution and going through BLM channels with this request before going the upper echelon route. Molini agreed and added he would take this problem back to the task force for presentation to the Executive Group.

Short discussion ensued as result of Shield emphasis of insufficient funds for wild horse management be included in a statement. Jones and Ugalde expressed concern that a similar statement could be needed in any portion of each plan submitted.

Thrasher brought up the trespass fee situation. Discussed including varied fee rates different districts imposed, resulting effect upon horses begin claimed, and re-opening the claiming of horses. The issue appeared to be removal of wild horses that are really unclaimed animals if trespass fee rate were sufficiently low enough that owner would claim, yet sufficient to provide BLM credibility in exercising their authoritative duty.

#### LUNCH BREAK

1:30 p.m. continued wildhorse discussion on Little Owyhee Allotment.

Thackaberry- directing comment to Shield -- after visiting with members over lunch, appears feeling are to leave wildhorse recommendations in the plan as listed and as with other plans review this portion annually, after which time action could be taken, (following determination of reasons that scheduled accomplishments were not completed) to correct or modify the plan. Shield stated he does not disagree with the plan but would still like a preface statement in a more realistic manner as to available funds. Would like to work with the development of wording of commitment in the plan to satisfaction of all concerned.

Agreement by Thackaberry, Shields and Thrasher to leave as is for now, to be taken up at the sub-committee.

Continued on with page 9 - regarding working to include "Trailing Rights" or "Trailing Privileges" with Les Stewart.

Wildlife Riparian Area- Conditions concern so that 95% of gorge would be

fenced off from livestock and horses except for 3 or 4 water gaps. Also involved reservoir development to reduce pressure on water gap and facilitate wildlife. Also discussed other reservoir developments.

Weller asked about East Fork of Little Owyhee- why it wasn't included in the plan as other riparian areas were addressed. He is to work with NFC on this.

Wilderness Area-Must comply within established guidelines.

Range Improvement Program - Nappe asked about planned reseeding. Thrasher replied reseeding has't been planned. In wildlife and sage grouse section does include feasibility determination and implimentation. So plan does allow for reseeding but does not specify exact areas.

Objective #9 - the wildlife figures given and interpeted at last meeting should be AUMs' not numbers. Also had not excluded mule deer on Elko side of spring range area so this was now included.

Objective #10 - slight change protecting, shrubs, forbs, winter fat and meadow area as comatable with objectives #7 also a 1 acre study exclosure at bottom lake area.

Objective #11- Wording changes to assure imput of resourse interst protecting sage grouse strutting areas.

Objective #12 - Objective #5 - Concerns wildlife habitat with reservoir development.

Objective #13- Mining activity remains same.

Objective #14 - Coordination with Elko district importance, emphasized by Thrasher with local office to keep them informed.

Objective #15- Base property development-cooperating with SCS office.

Objective #16- Monitoring-determing key areas for various studies. Establish utilization plot, photo condition, and trend plot. Monitoring schedule and include annual review. Molini requested that State Wildlife Dept. also be included on Committee selecting key area. Griggs mentioned extending to 1982 establishing monitoring schedule.

Ugalde asked Kilpatrick if University of Nevada would also serve on the monitoring committee. Kilpatrick answered affirmative.

Thrasher again quickly reviewed each objective to assure completness of addition or comments.

T Quarter Circle Plan Report-Frosty Tipton- Their wild horse suit still on. The solution of UC suit would solve most of their problems also. Briefly reviewed their objective:

1. Water development
2. Wildhorse situation
3. Fences-perimeter fences as none exists
4. Monitoring-similar to other C.R.M.P. approved plans
5. Need for alternative or additional forage-such as reseeding, spraying of burned area long enough to handle T Quarter Circle for 1 or 2 months so that a 3 or 5 year study would indicate forage needs and possibly management changes. These suggestions are needed to minimize effect on the ranch.

Ugalde asked if ready for sub-committee to work on. Tipton response "not as yet" He needs to visit with BLM about feasibility of his proposed plans.

Knapp expressed concern that everyone involved in development of plans understand and follow the C.R.M.P. established process and procedure to assure that all resource information is included so that consideration is given to all.

Discussion included: Content of allotment plans needed for review by the C.R.M.P. Committee, existing resources, alternatives etc, as it related to the T Quarter Circle present reported plan.

Agreement that Tipton meet with BLM personell and adopt his information to the suggested C.R.M.P. formats to actually begin the C.R.M.P. process--allotment tour etc. Thackaberry emphasized that this report was simple and exposure so they could get going on it.

After questioning by Monlini, Ugalde explained the step by step process by which UC and Little Owhyee plan have been developed by Local #1 Committee. Gathering of initial resource information, the handbook, sub-committee appointment and recommendation, the tour, the viewing and reviewing of objectives in planned final approval. Thrasher further explained the mechanics of the process.

Tipton continued with T Quarter Circle objectives information which included:

- Trailing privileges--crossing seasonal allotment rather than trucking
- Possibly some minor road development needed
- Recognition of utilization of annuals for forage determination.
- Trend studies and water development

Major problems or issues include:

1. Wildhorses
2. Poor maintenance of allotment projects.
3. Need for fences--no apparent deer migration problems.
4. Possible big horn sheep migration potential.
5. Unauthorized livestock trespass.
6. Use of run-off water from farms in Silver State Valley.  
(Brinkerhoff, Smith, NFC )
7. Cattle in Jungo residential area.
8. Wildlife--left up to wildlife interest for imput, winter deer range on perimeter of Big Horn Sheep area.
9. City dump
10. Mining

Bull Head Plan--first introduction by Thrasher--limited number of allotment plans passed out to group. Allotment area was shown on map with terrain and stream features, 1/3 of area in Elko County remainder in Humboldt, burn areas, deeded property areas, seeding area, 169,069 acre total in allotment, 12,000 active AUM, No farming in allotment, no paved roads, no utilities crossing, mining close by but not in allotment. Streams identified South Fork of Little Humboldt, First Creek, Snow Storm Creek, Kenny Creek, Kelly Creek. There is a wilderness study area within 4500 to 7500 feet elevation, alot of wild horses, especially rever flat area approximately 800 head presenty there. Much recreational use fishing and hunting.

Presented objectives which NFC has for allotment similar to other plans with additional.

Would like to establish a winter range area to assist with the economics of this allotment. Establish a rest-rotation system, wildhorse management riparian area development, protect wilderness characteristic, range improvement, water shed problems, protect wildlife, open public access, establish AUM, protect sage strutt areas if found there, protect mining & mineral rights, establish wildlife grazing systems, number and protection.

Thrasher reviewed problems-generally relating to the objectives covered. (not listed in minutes) Molini asked who or how the problems and issue were developed. Thrasher replied, "the list is from problems that BLM, NFC, or others know to exist."

Each objective was then discussed more thoroughly by Thrasher, (Secretary attempted only to include questions or comments of the plan.)

Catron questioned the sequence of grazing as proposed in plan, rest rotation. Discussion followed with referral to the subcommittee.

Nappe asked during discussion of aspen groves about critical area for wild-life habitat and that they be identified. Nappe and Molini commented concerning specific identification of critical wildlife area where AUM, were allocated.

Little Owhyee Plan didn't have-Thrasher and Hill requested State Wildlife Department to identify these areas so they could be included.

Thrasher requested a subcommittee be appointed to further review and develop the allotment plan.

Bullhead Sub-Committee appointed as follows: Chairman either Hill or Thrasher, Thackaberry, Marge Scott, Riley, Nappe, Weller, Berogan, Larraneta, Bill Foree, plus BLM personell. (Wheeler, Byergo). Short discussion concerning Cherry Steaming wilderness area, what is it?

Jordan Meadow-Daveytown, Sod House: Allotment Plan-Hill reviewed. Copies of plan and maps distributed to group. Jordon Meadow area is spring, summer range and Daveytown-Sod House is winter area with a 25 mile separation.

Jordan Meadow allotment has been on a plan since 1968, and is in good shape but needing some development- primarily water, some new seeding to help allotment. It contained 246,245 acre total, 19,340 private belonging to NJ Ranches.

#### Problems and Issues

Long range stocking rate, improper livestock distribution, lack of range improvement, lack of spring range, wildlife problems and number, fisheries and riparian habitat, access, trailing right, mining activity, "Shetland Ponies", monitoring.

#### Objectives

Active preference 10,292 AUM for livestock since 1968 AMP. With improvement this should be obtained. Will start at a lower rate until seeding can be established. 5300 active presently on winter range. This will be started at 5100 AUM range. No problem with winter range.



Wildlife: resonable number established by BLM in their EIS. Provision in plan to proportionate increses if improvement dictates-Antelope, Deer , Sage Hen, Chuckar. (Hill reviewed page by page the objectives in plan therefore no included in minutes.)

Discussion concerning the numbers given whether deer numbers or AUM. - Again re-emphaizing the need to identify area of allocation, spring summer, winter. Molini brought up the question of improving allotments which are in good condition when other allotments could benefit much more. Response by several Local #1 members again emphasizing the C.R.M.P. process is on voluntary bases.

Thrasher explained that NFO has submitted three plans mainly because other plans were not forth coming and their concern to see the C.R.M.P. process continuing.

Jordan Meadows Sub-committee appinted: Larry Hill; Chariman- , Jeff White, Weller and Forree, Berogan, Nappe , Scott, Larraneta, and BLM personnel.

#### MEETING SCHEDULE

Wildhorse sub-committee-Thursday December 3, 1981, 1:00 p.m.  
BLM will provide transportation. Kilpatrick-UNR-will find a place.

C.R.M.P. #1 meeting-Friday, January 15, 1982 - 9:30 A.M. Library, Winnemucca

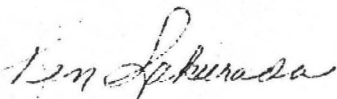
#### Handbook Revision

Discussion-in agreement that handbook is good. Does contain excessive information which could be back of handbook.

Agreement for member to review their copy of hanbook and will review at the January meeting.

Meeting adjourned 4:45 P.M.

Respectfully submitted,



Ken Sakurada  
Secretary